

# COP27シャルムエルシェイクの結果

## 資金



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# COP27 資金議題

## COP 27

気候変動枠組条約  
締約国会議

<議題8>  
資金に  
関する事項

- (a) 長期気候資金(LTF)
- (b) 資金の常設委員会(SCF)に関する事項
- (c) 緑の気候資金(GCF)のCOPへの報告&GCFへのガイダンス
- (d) 地球環境ファシリティ(GEF)のCOPへの報告&GEFへのガイダンス
- (e) 第7回資金メカニズムのレビュー
- (f) 損失と損害(ロス&ダメージ)の資金アレンジメント

## CMA 4

パリ協定  
締約国会合

<議題8>  
資金に関する事項

- (a) SCFに関する事項
- (b) GCFへのガイダンス
- (c) GEFへのガイダンス
- (d) 適応基金に関する事項
- (e) 新規合同数値目標
- (f) 損失と損害の資金アレンジメント

~~<議題9> パリ協定2条1(c)に関する事項~~ 議題化ならず

## CMP 17

京都議定書  
締約国会合

<議題7>  
適応基金に関する事項

- (a) 理事会のレポート
- (b) 第4回レビュー

追加議題

## SBI 57

実施に関する  
補助機関会合

<議題18>  
適応基金に関する事項

- (a) 理事会のメンバーシップ
- (b) 第4回レビュー

# 1. 損失と損害（ロス&ダメージ）の資金アレンジメント

## 議題の採択時から論争

Provisional agenda (26 August 2022)  
COP27前に公表された暫定議題名

Address (のみ) にかかる資金アレンジメント  
(途上国グループより追加議題の提案)

Matters relating to funding arrangements for **addressing loss and damage**

開会プレナリー前、早朝に及ぶ調整の結果

Adopted agenda (6 November 2022)  
COP27 開会プレナリーで採択された議題名

Addressを含む資金アレンジメント

Matters relating to funding arrangements **responding** to loss and damage associated with the adverse effects of climate change, **including a focus on addressing** loss and damage

## パリ協定 第8条（損失と損害に関する条項）

1. Parties recognizes the importance of averting, minimizing and addressing loss and damage associated with the adverse effects of climate change, including extreme weather events and slow onset events, and the role of sustainable development in reducing the risk of loss and damage.

Avert	回避し	<u>ニュアンス</u> 事前 ex-ante
Minimize	最小限にし	
Address	対処する	事後 ex-post (人道支援、復興支援など)

# COP27 2週目後半でのテキスト展開

17日（木）

2. *Decides* to establish:

Option 1:

A fund, as part of new and enhanced funding arrangements for assisting developing countries that are particularly vulnerable to the adverse effects of climate change in responding to loss and damage, complementing these arrangements with financial support from other sources, funds, processes and initiatives, including outside the Convention and the Paris Agreement;

Option 2:

At COP 28/CMA 5, new and enhanced funding arrangements for assisting developing countries that are particularly vulnerable to the adverse effects of climate change in responding to loss and damage, with a view to establishing a fund as part of these arrangements and complementing these arrangements with financial support from other sources, funds, processes and initiatives, including outside the Convention and the Paris Agreement;

Option 3:

At COP 28/CMA 5, new and enhanced funding arrangements to assist developing countries that are particularly vulnerable to the adverse effects of climate change in responding to loss and damage, with a view to complementing these with financial support from other sources, funds, processes and initiatives, including outside the Convention and the Paris Agreement;

19日（土）

2. *Decide* to establish new funding arrangements for assisting developing countries that are particularly vulnerable to the adverse effects of climate change, in responding to loss and damage, including with a focus on addressing loss and damage by providing and assisting in mobilizing new and additional resources, and that these new arrangements complement and include sources, funds, processes and initiatives under and outside the Convention and the Paris Agreement;

オプション1をベースにした修正テキスト

3. *Also decide*, in the context of establishing the new funding arrangements referred to in paragraph 2 above, to establish a fund for responding to loss and damage whose mandate includes a focus on addressing loss and damage;

1 : 基金を設立、資金アレンジメントの一部として（AOSIS中心の途上国の主張）


2 : 将来的な基金設立を念頭においた資金アレンジメントの設置

3 : 既存の資金支援を補完する資金アレンジメントの設置（基金設置は言及なし）（多くの先進国の主張）

# 採択された決定文書（COPとCMA共通）

## 18の параグラフとANNEX（全5ページ）

## Annex Transitional Committee TOR

 <p>United Nations FCCC/CP.22/L.18/FCCC/PA/CMA/2022/L.20 FCCC/CP.22/L.18/FCCC/PA/CMA/2022/L.20 Final text 18 November 2022 English only Original English</p>	<p><b>REVISED ADVANCE VERSION</b></p> <p><b>CONFERENCE OF THE PARTIES</b> Decision 18/L.18 18 November 2022 English only Original English</p> <p><b>Confidence of the Parties</b> Decision 18/L.18 18 November 2022 English only Original English</p> <p><b>Matters relating to finance</b> Decision 18/L.18 18 November 2022 English only Original English</p> <p><b>Matters relating to loss and damage</b> Decision 18/L.18 18 November 2022 English only Original English</p>
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<p>FCCC/CP.22/L.18/FCCC/PA/CMA/2022/L.20</p>	<p>18. In the view of the available science, including that the gravity, scope and frequency of loss and damage will continue to increase with every additional fraction of a degree of temperature rise...</p> <p>19. Acknowledging the gravity, nature and scale of the loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>20. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>21. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>22. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p>
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<p>FCCC/CP.22/L.18/FCCC/PA/CMA/2022/L.20</p>	<p>23. In the view of the available science, including that the gravity, scope and frequency of loss and damage will continue to increase with every additional fraction of a degree of temperature rise...</p> <p>24. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>25. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>26. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>27. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p>
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<p>FCCC/CP.22/L.18/FCCC/PA/CMA/2022/L.20</p>	<p>28. In the view of the available science, including that the gravity, scope and frequency of loss and damage will continue to increase with every additional fraction of a degree of temperature rise...</p> <p>29. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>30. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>31. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p> <p>32. Acknowledging the need to address loss and damage associated with the adverse effects of climate change, including extreme weather events and slow-onset events...</p>
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<p>FCCC/CP.22/L.18/FCCC/PA/CMA/2022/L.20</p>	<p><b>ANNEX</b></p> <p><b>Terms of reference for the Transitional Committee on the operationalisation of the new funding arrangements for responding to loss and damage and the associated fund</b></p> <p><b>I. Mandate</b></p> <p>1. The Transitional Committee will make recommendations to the Conference of the Parties at its twenty-eighth session, December 2022 and the Conference of the Parties at its twenty-ninth session, December 2024 on the operationalisation of the new funding arrangements for responding to loss and damage and the associated fund.</p> <p>2. The Transitional Committee will also make recommendations to the Conference of the Parties at its twenty-eighth session, December 2022 and the Conference of the Parties at its twenty-ninth session, December 2024 on the operationalisation of the new funding arrangements for responding to loss and damage and the associated fund.</p> <p>3. The work of the Transitional Committee will be conducted in the open and in a transparent manner, and will be subject to the oversight of the Conference of the Parties at its twenty-eighth session, December 2022 and the Conference of the Parties at its twenty-ninth session, December 2024.</p>
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## FCCC/CP/2022/L.18-FCCC/PA/CMA/2022/L.20

(出典: UNFCCC-HP, Adopted decisions, <https://unfccc.int/documents/624440>)



## ポイント

2.
  - 特に脆弱な途上国を支援するための新たな資金アレンジメントを設立することを決定
  - 損失と損害に対処に焦点
  - 条約およびパリ協定の内外の資金、プロセス、イニシアチブを補完
3.
  - 損失と損害の対処に重点を置いた基金の設立も決定
4.
  - 基金の運用に関する移行委員会を設立
  - 運用化に向けた勧告を作成し、COP28/CMA5（2023年）で審議
9.
  - 第2回グラスゴー対話は、新しい資金アレンジメントの運用化を焦点
  - 作業の結果を移行委員会へ伝達

2. Decide to establish new funding arrangements for assisting developing countries that are particularly vulnerable to the adverse effects of climate change, in responding to loss and damage, including with a focus on addressing loss and damage by providing and assisting in mobilizing new and additional resources, and that these new arrangements complement and include sources, funds, processes and initiatives under and outside the Convention and the Paris Agreement;

3. *Also decide*, in the context of establishing the new funding arrangements referred to in paragraph 2 above, to establish a fund for responding to loss and damage whose mandate includes a focus on addressing loss and damage;

4. Establish a transitional committee on the operationalization of the new funding arrangements for responding to loss and damage and the fund established in paragraph 3 above (hereinafter referred to as the Transitional Committee), in accordance with the terms of reference contained in the annex, to make recommendations based on, inter alia, elements for operationalization included in paragraph 5 below, for consideration and adoption by the Conference of the Parties at its twenty-eighth session (November–December 2023) and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its fifth session (November–December 2023) with a view to operationalizing the funding arrangements referred to in paragraph 2 above, including the fund referred to in paragraph 3 above;

9. *Decide* that the 2<sup>nd</sup> and 3<sup>rd</sup> Glasgow Dialogues will build on the 1<sup>st</sup> Glasgow Dialogue, held at the fifty-sixth session of the Subsidiary Body for Implementation, and that the 2<sup>nd</sup> Dialogue shall focus on the operationalization of the new funding arrangements established in paragraph 2 above and the fund established in paragraph 3 above as well as on maximizing support from existing funding arrangements relevant for, inter alia, responding to economic and non-economic losses, slow onset events and extreme weather events, and that they will inform the work of the Transitional Committee;



# 損失および損害に対応するための 新しい資金アレンジメントおよび基金の運用化に関する 移行委員会の付託事項

## ポイント

### I 権限

COP28/CMA5(2023年11月)までに**勧告**をつくる。

### II 委員会の構成

**24人のメンバー(先進国10人、途上国14人)**を  
2022年12月15日までに指名

- (a) COP 27 議長代表を含むアフリカ: 3人
- (b) COP 28 次期議長代表を含むアジア太平洋: 3人
- (c) ラテンアメリカおよびカリブ海: 3人
- (d) 小島嶼開発途上国(SIDS): 2名
- (e) 後発開発途上国(LDC): 2名
- (f) カテゴリーに含まれない途上国: 1名

### III 作業のモダリティ

- 2人の共同議長(先進国1人、途上国1人)
- 最低**年3回会議**開催
- 2023年3月31日までに第1回会合招集
- 勧告は、**コンセンサス**によって採択
- 最良の科学的知見に導かれる

## Annex

### Terms of reference for the Transitional Committee on the operationalization of the new funding arrangements for responding to loss and damage and the associated fund

#### I. Mandate

1. The Transitional Committee will make recommendations for consideration by the Conference of the Parties (COP) at COP 28 (November-December 2023) and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) at CMA 5 (November-December 2023) in accordance with paragraphs 4-5 of this decision.
2. The Transitional Committee will serve as a coordination mechanism that guides and oversees, as appropriate, the activities referred to in paragraph 7 of this decision.
3. The work of the Transitional Committee will be concluded with the adoption no later than at COP 28 and CMA 5 of decision(s) related to the new funding arrangements responding to loss and damage associated with the adverse effects of climate change, including a focus on addressing loss and damage, and the fund established in paragraph 3 of this decision.

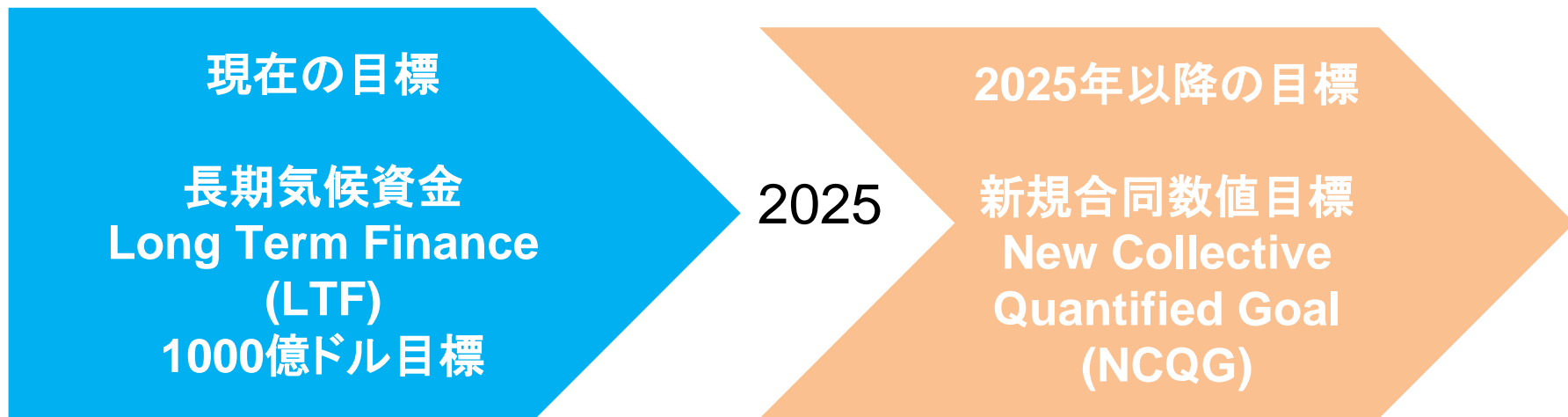
#### II. Composition

4. The Transitional Committee shall have 24 members, to be nominated no later than 15 December 2022, comprising 10 members from developed country Parties and 14 members from developing country Parties, with geographical representation as follows:
  - (a) Three members from Africa, including a representative of the President of COP 27;
  - (b) Three members from Asia and the Pacific, including a representative of the incoming President of COP 28;
  - (c) Three members from Latin America and the Caribbean;
  - (d) Two members from small island developing States;
  - (e) Two members from the least developed countries;
  - (f) One member from a developing country Party not included in the categories listed above.

#### III. Modalities of work

5. The Transitional Committee shall be chaired by two co-chairs, one from a developed country Party and one from a developing country Party.
6. The Transitional Committee will hold at least three meetings per year.
7. The UNFCCC Executive Secretary, in consultation with the President of COP 27, will convene the 1<sup>st</sup> meeting of the Transitional Committee no later than 31 March 2023.
8. Recommendations of the Transitional Committee shall be adopted by consensus.
9. The Transitional Committee will be guided by the best available science in conducting its work.

## 2. 世界全体の資金目標

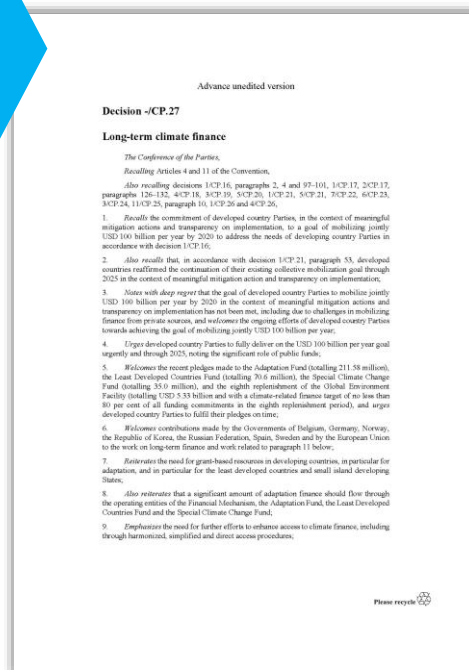


- 現在の目標 -

長期気候資金  
Long Term Finance  
(LTF)  
1000億ドル目標

Advanced unedited version  
Decision -- /CP.27  
19のパラグラフ、全2ページ

# COP27で採択された決定文書



(出典: UNFCCC-HP, Adopted decision, <https://unfccc.int/documents/624389>)

既存決定の想起、現状・課題の認識、作成された報告書をテイクノート、今後の作成をリクエストする内容  
(大きな決定は想定されていなかった)

- 年 1,000 億米ドル目標が、**民間資金源の課題**を含め、未達成であることに**深い遺憾**の意。
- 先進国に対し、**公的資金の重要な役割**に留意し、目標を**早急に達成**するよう催促する。
- 締約国に、**気候資金の動員の促進を可能にする環境や政策枠組みを引き続き強化**するよう要請する。
- **資金に関する常設委員会 (SCF) に、隔年報告書の作成を要請する。**
  - **SCFのよる下記報告を留意する。**
  - 資金フローに関する2022年BA
  - 1000億ドル目標のプログレス
  - **気候資金の定義**、気候変動の集計において使用する定義の多様性から生じる複雑さ
  - パリ協定第9条を含む、**第2条1項(c)**に関連するマッピング情報

3. *Notes with deep regret* that the goal of developed country Parties to mobilize jointly USD 100 billion per year by 2020 in the context of meaningful mitigation actions and transparency on implementation has not been met, including due to challenges in mobilizing finance from private sources, and *welcomes* the ongoing efforts of developed country Parties towards achieving the goal of mobilizing jointly USD 100 billion per year;

4. *Urges* developed country Parties to fully deliver on the USD 100 billion per year goal urgently and through 2025, noting the significant role of public funds;

10. *Requests* Parties to continue enhancing their enabling environments and policy frameworks to facilitate the mobilization and effective deployment of climate finance;<sup>1</sup>

15. *Requests* the Standing Committee on Finance to prepare biennial reports, including a summary of key findings, on progress towards achieving the goal of mobilizing jointly USD 100 billion per year to address the needs of developing countries in the context of meaningful mitigation actions and transparency on implementation, taking into account other relevant reports, for consideration by the Conference of the Parties at its twenty-ninth (November 2024), thirty-first (2026), and thirty-third (2028) sessions and *notes* the final report will be considered in the context of matters relating to the Standing Committee on Finance;

16. *Notes* the report of the Standing Committee on Finance on its work on definitions of climate finance,<sup>5</sup> and the complexity arising from the diversity of definitions of climate finance in use by Parties and non-Party stakeholders in the context of aggregate accounting and reporting of climate finance;

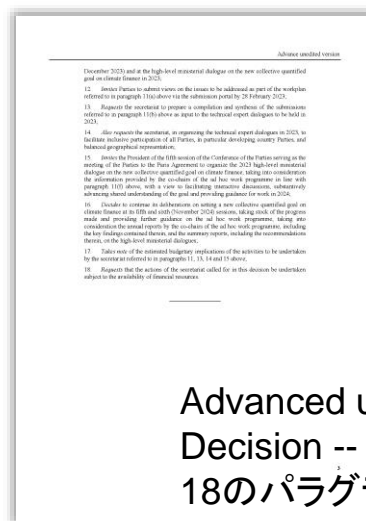
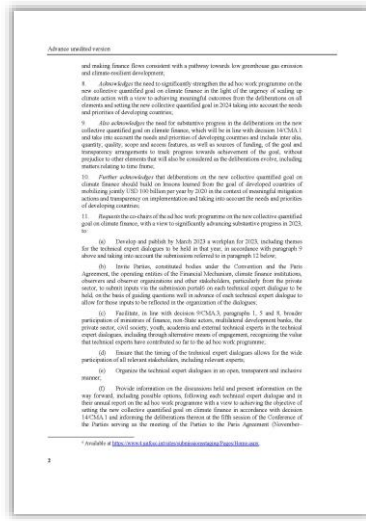
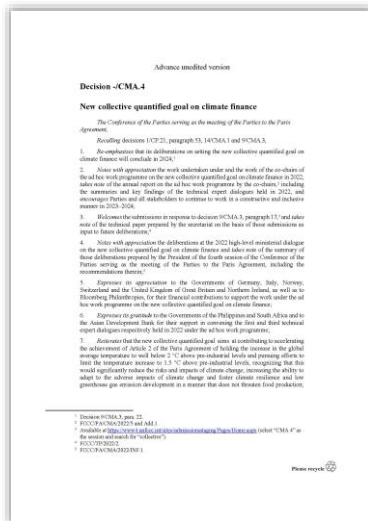
17. *Also notes* the report of the Standing Committee on Finance on the mapping of available information relevant to Article 2, paragraph 1(c), of the Paris Agreement, including its reference to Article 9 thereof;<sup>6</sup>

# - 2025年以降の目標 -

## 新規合同数値目標 New Collective Quantified Goal (NCQG)

## 第4回パリ協定締約国会（CMA4）で 採択された決定文書

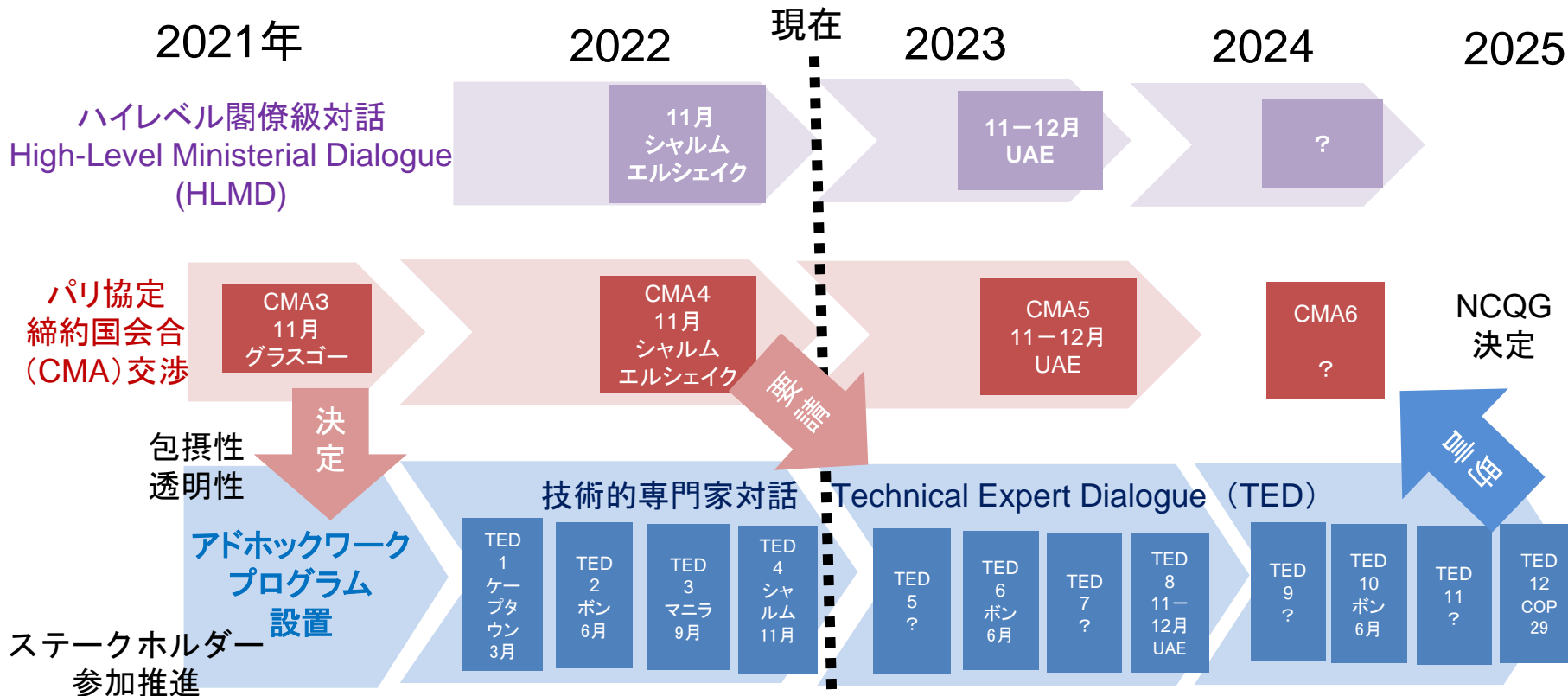
主な内容は、2022年の作業から抽出した要素・課題、2023年のワークプランについて



Advanced undited version  
Decision -- /CMA.4  
18のパラグラフ、全3ページ

(出典: UNFCCC-HP, Decision --/CMA.4, <https://unfccc.int/documents/624421>)

# 新規合同数値目標 (NCQG) に関するプロセス



TED:年4回開催(内、ボンでの補助機関会合、COP含む)

(UNFCCCのNCQGページ: <https://unfccc.int/NCQG>)

## ポイント

7.

パリ協定第2条に貢献

9.

途上国のニーズと優先事項を考慮し、  
量、質、範囲、アクセス機能、資金  
源、透明性、時間枠などの議論を進展  
させる必要性

10.

1,000億米ドル目標の教訓から  
構築されるべき

7. *Reiterates* that the new collective quantified goal aims at contributing to accelerating the achievement of Article 2 of the Paris Agreement of holding the increase in the global average temperature to well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C above pre-industrial levels, recognizing that this would significantly reduce the risks and impacts of climate change; increasing the ability to adapt to the adverse impacts of climate change and foster climate resilience and low greenhouse gas emission development in a manner that does not threaten food production; and making finance flows consistent with a pathway towards low greenhouse gas emission and climate-resilient development;

9. *Also acknowledges* the need for substantive progress in the deliberations on the new collective quantified goal on climate finance, which will be in line with decision 14/CMA.1 and take into account the needs and priorities of developing countries and include inter alia, quantity, quality, scope and access features, as well as sources of funding, of the goal and transparency arrangements to track progress towards achievement of the goal, without prejudice to other elements that will also be considered as the deliberations evolve, including matters relating to time frame;

10. *Further acknowledges* that deliberations on the new collective quantified goal on climate finance should build on lessons learned from the goal of developed countries of mobilizing jointly USD 100 billion per year by 2020 in the context of meaningful mitigation actions and transparency on implementation and taking into account the needs and priorities of developing countries;



## ポイント

- アドホックワークプログラムの共同議長に、以下の作業を要請
- (a) 2023年3月までに、技術専門家対話のテーマを含む **2023年の作業計画** を策定・公表
- (a) 締約国、関係機関、特に民間部門、金融機関のステークホルダーの意見の提出を受け付け、対話の構成に反映
- (a) 財務省、非国家主体、多国間開発銀行、民間部門、市民社会、若者、学界および外部の技術専門家のより広範な参加を促進
- (a) ステークホルダーが参加できるような **タイミング**（開催時期、事前周知）を確保
- (b) オープンで透明性があり、包括的なTED
- (c) 各TEDで議論された情報やアドホック作業プログラムの年次報告書を、2023年に提供

11. Requests the co-chairs of the ad hoc work programme on the new collective quantified goal on climate finance, with a view to significantly advancing substantive progress in 2023, to:

(a) Develop and publish by March 2023 a workplan for 2023, including themes for the technical expert dialogues to be held in that year, in accordance with paragraph 9 above and taking into account the submissions referred to in paragraph 12 below;

(b) Invite Parties, constituted bodies under the Convention and the Paris Agreement, the operating entities of the Financial Mechanism, climate finance institutions, observers and observer organizations and other stakeholders, particularly from the private sector, to submit inputs via the submission portal<sup>6</sup> on each technical expert dialogue to be held, on the basis of guiding questions well in advance of each technical expert dialogue to allow for those inputs to be reflected in the organization of the dialogues;

(c) Facilitate, in line with decision 9/CMA.3, paragraphs 1, 5 and 8, broader participation of ministries of finance, non-State actors, multilateral development banks, the private sector, civil society, youth, academia and external technical experts in the technical expert dialogues, including through alternative means of engagement, recognizing the value that technical experts have contributed so far to the ad hoc work programme;

(d) Ensure that the timing of the technical expert dialogues allows for the wide participation of all relevant stakeholders, including relevant experts;

(e) Organize the technical expert dialogues in an open, transparent and inclusive manner;

(f) Provide information on the discussions held and present information on the way forward, including possible options, following each technical expert dialogue and in their annual report on the ad hoc work programme with a view to achieving the objective of setting the new collective quantified goal on climate finance in accordance with decision 14/CMA.1 and informing the deliberations thereon at the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (November–December 2023) and at the high-level ministerial dialogue on the new collective quantified goal on climate finance in 2023;

卓上のミーティング形式から



(撮影:IGES大田、GEF・GCF議題の交渉の様子)

最後は「ハドル」車座対話で歩み寄り



(写真中央: 共同ファシリテーターとして、妥協点を見出す議論の仲介役となる日本政府代表団員)

ご清聴ありがとうございました。



北九州アーバンセンター / 研究員

**大田 純子**

j-ota@iges.or.jp

プロフィール/出版物 : <https://www.iges.or.jp/jp/about/staff/ota-junko>

**IGES** Institute for Global Environmental Strategies  
公益財団法人 地球環境戦略研究機関